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## How should economics curricula be evaluated?<sup>★</sup>

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#### ABSTRACT

This paper explores the evaluation of economics curricula. It argues that the dominant approach in economics education, experimentalism, has serious limitations which render it an unsuitable evaluation method in some cases. The arguments against experimentalism are practical, ethical and also rest on a view of the world as a complex, open system in which contexts are unique and generalised regularities are unlikely. In such an environment, as often found in educational contexts, alternative methods are advisable, at least as part of a suite of approaches in a realistic, case-based, mixed-methods approach to evaluation. Thus, economics curricula should be evaluated using a method or set of methods most appropriate to the particular object case. As such, there is no single answer to the question posed.

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#### 1. Introduction

This paper addresses the question of how to evaluate economics curricula. Evaluation is central to educational practice and improvement. As a reflective practitioner, the educator will try different combinations of content and delivery, in an effort to achieve their particular goals. Increasingly, also, there are demands from the educational literature (for example, Hargreaves, 1997, 1999; Oakley, 2007)

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and from the literature on economics education in particular (Davies and Guest, 2010) that claims of effectiveness of teaching innovations are supported by field evidence. This paper is part of a response to these calls. Its argument draws on the wider literature on education and research methods.

The paper argues that the dominant approach in economics education, experimentalism, has serious limitations, such that it is unsuitable as the evaluation method in many cases. The arguments against experimentalism are practical and ethical, but also ontological: they rest on a view of educational milieux as complex, open systems in which contexts are unique and generalised regularities are unlikely. In this environment, alternative methods are advisable, at least as part of a suite of approaches in a realistic, case-based, mixed-methods approach to evaluation. Thus, economics curricula should be evaluated using a method or set of methods most appropriate to the particular object case. As such, there is no single answer to the question posed in the paper's title. The paper is structured according to that argument.

#### 2. Context

Teaching practice may be said to develop via trial and error. Teachers experience the need to innovate, often in response to an evaluation that prior practice did not 'work' as well as hoped. Such an evaluation might be based on student feedback or achievement – informal or formal – or simply on the reflections of the teacher that students were not inter alia engaged, learning effectively and/or attending. The reflective teacher also contemplates why something has been (in)effective. That teacher may try to attach their practice to some educational (or other) theory. Finally, they might try their innovation on another group of students. In some cases, they try to evaluate their innovation formally, via a research project.

The economics discipline has recently experienced a marked increase in publications on developing effective teaching and its evaluation. Possible drivers for this are, inter alia, a greater intrinsic interest in teaching and its effectiveness; a global recruitment crisis of economics students in the 1980s and 1990s; a growingly competitive global marketplace for students; greater scrutiny and quality assurance from layers of governance, governmental and institutional; and an increasing focus on achieving high scores in student experience or satisfaction surveys published in league tables.

More broadly, there have been specific calls that evaluation of curricula and other areas of innovation should be grounded in systematically conducted research (Davies and Guest, 2010). Some calls have been for educational reform and policy to be *evidence-based* (Hargreaves, 1997) or *evidence-informed* (Hargreaves, 1999); for counterarguments, see Elliott (2007), Gage (2007) and Bassey (2007). Overall, teachers are asking themselves *some variant* of the question 'what works'?

Assuming educators ask 'what works?' they must consider two things: their criteria, and their evaluation processes. This paper will focus on the latter, but it is essential to consider the former, as there is a link between the educator's aims of education, and thus their criteria, and the tools they choose to evaluate their practice. These aims will vary between educators and may vary in terms of many dimensions.

Some aims are externally imposed, for example by the educator's institution or profession, or by the state. Individual institutions may demand that courses have pass rates or mean marks which exceed a threshold. Academics usually believe that disciplines have core understanding that students should demonstrate. Some disciplines – although not economics – have strong professional body requirements to deliver specific skills or other content. State bodies such as the UK Quality Assurance Agency place some conditions on practice. Additionally, all instructors – or in a programme, each team of instructors – have their own aims, even if they do not know this.

Therefore, curricula have plural aims. Clearly with multiple aims it is possible that an innovation could lead to one aim being achieved more successfully, while another is achieved less well. Thus: curricula could 'work' in numerous ways, only some of which are consistent with each other. That suggests that there are no universal standards by which teaching efficacy can be judged.

Further, some aims may be difficult to evaluate – they are deeper, generative; not superficial. Clarke and Mearman (2004) borrow the analytic separation of aims into liberal and instrumental.<sup>2</sup>

<sup>&</sup>lt;sup>2</sup> Hargreaves (1999) offers a similar dichotomy between engineering and enlightenment education.

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