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A note on stable *and* sustainable global tax coordination with Leviathan governments



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1. Introduction

ABSTRACT

Itaya et al. (2014) study the conditions for sustainability and stability of capital tax coordination in a repeated game model with tax-revenue maximizing governments. One of their major results is that the grand tax coalition is never stable *and* sustainable. The purpose of this note is to prove that there are conditions under which the grand tax coalition is stable *and* sustainable in Itaya et al.'s model.

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In their recent article in this journal, Itaya et al. (2014) study the conditions for sustainability and stability of capital tax coordination in a repeated game model with tax-revenue maximizing governments. They combine the issue of coalition formation taking advantage of the stability concept of D'Aspremont et al. (1983) and the issue of sanctions designed to enforce compliance of the signatories of tax coordination treaties with the agreed obligations. Itaya et al. (2014, p. 277) have shown that "*partial* tax coordination is the more likely to prevail if either the number of cooperating countries is smaller or the total number of countries in the whole economy is larger." The important point and the focus of the present note is that in the model of Itaya et al. (2014) the *grand* coalition is neither sustainable (ibidem, p. 270) nor stable (ibidem, p. 272). That result contrasts with Bucovetsky (2009)'s finding in a static tax competition model with heterogeneous population size and benevolent governments that the grand coalition may be stable under certain conditions. According to Itaya et al. (2014) the divergence of their result and Bucovetsky's stems from the fact that their model is symmetric while Bucovetsky's is asymmetric.

Closer inspection of global tax coordination in Itaya et al. (2014) shows that the grand coalition sets infinitely large tax rates which cause negative interest rates in the associated economies. At negative interest rates consumers do not supply capital and the capital market is not in equilibrium. In contrast, in this note we follow Bucovetsky (2009) and focus on feasible economies at which interest rates are positive such that capital market equilibria exist, and prove that there are conditions under which the grand tax coalition is both stable and sustainable in Itaya et al.'s model.

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2. The model

Itaya et al. (2014) consider an economy with *N* identical countries. In each country *i* a representative firm produces a consumer good with mobile capital k_i according to the production function $f(k_i) \equiv (A - k_i)k_i$, $i \in \mathbb{N} = \{1, ..., N\}$. For each unit of capital the firm in country *i* pays the interest rate *r* and the source-based capital tax rate τ_i . Combining the first-order condition of profit maximization, $f(k_i) = A - 2k_i = r + \tau_i$, with the capital-market equilibrium condition $\sum_{h=1}^{N} N\overline{k}$, where \overline{k} is the capital endowment of country *i*, we obtain the equilibrium interest rate and the equilibrium capital demand of country *i*,

$$r^* = A - 2\overline{k} - \frac{\sum_{h=1}^{N} \tau_h}{N} \quad \text{and} \quad k_i^* = \overline{k} - \frac{\tau_i}{2} + \frac{\sum_{h=1}^{N} \tau_h}{2N} \quad \forall i \in \mathbf{N}.$$

$$\tag{1}$$

Governments seek to maximize tax revenues $R_i \equiv \tau_i k_i^*$ and use them to finance public expenditures.

For later use as a benchmark, we briefly characterize the Nash equilibrium of the non-cooperative game and the allocation in case of global tax coordination (grand coalition). In the non-cooperative game, each government *i* chooses the tax rate τ_i that maximizes R_i for given tax rates ($\tau_1, ..., \tau_{i-1}, \tau_{i+1}, ..., \tau_n$) which results in non-cooperative Nash equilibrium tax rates, investments and tax revenues

$$\tau_{\mathbf{N}}^{NE} = \frac{2N\overline{k}}{N-1}, \quad k_{\mathbf{N}}^{NE} = \overline{k} \quad \text{and} \quad R_{\mathbf{N}}^{NE} = \frac{2N\overline{k}^2}{N-1}.$$
(2)

In case of global tax coordination the grand coalition will increase its capital tax rate as long as the interest rate is positive (see also Bucovetsky (2009, Proof of Proposition 8)). Therefore we need an upper bound on feasible tax rates to keep the interest rate non-negative ($r^* \ge 0$). Making use of this non-negativity constraint and symmetry in Eq. (1) and in the equation $R_i = \tau_i k_i^*$, we obtain the grand coalition's tax rates, investments and tax revenues¹

$$\tau_{\mathbf{G}}^{\mathsf{C}} = A - 2\overline{k}, \quad k_{\mathbf{G}}^{\mathsf{C}} = \overline{k} \quad \text{and} \quad R_{\mathbf{G}}^{\mathsf{C}} = \left(A - 2\overline{k}\right)\overline{k}.$$
(3)

In order to compare $\tau_{\mathbf{G}}^{C}$ and $R_{\mathbf{G}}^{C}$ from our Eq. (3) with the corresponding terms in Itaya et al. (2014), we invoke their Eqs. (11) and (16) and find that $\tau_{\mathbf{S}}^{C}$ and $R_{\mathbf{S}}^{C}$ are undefined for S = N. This is so because for S = N their function $R(N) = \sum_{h=1}^{N} R_{h}$ is strictly monotonically increasing in τ_{i} . As an implication, their first-order condition (7) cannot be satisfied. The reason for the strict monotonicity of the function R in all $\tau_{i} \ge 0$ is the failure to exclude negative interest rates. Specifically, it is easy to show that there is a threshold value, say $\tilde{\tau} > 0$, such that the interest rate is negative for all $\tau_{i} > \tilde{\tau}$. In other words, Itaya et al. (implicitly) allow for negative interest rates although such rates are incompatible with capital market clearing. Imposing the non-negativity constraint on interest rates yields a unique maximizer and maximum of the function R(N) as calculated in our Eq. (3). We now proceed investigating the impact of Eq. (3) on results.

3. Repeated game

3.1. Sustainability of the grand coalition

In this subsection, we turn to the sustainability of the grand coalition in a repeated game. In every period, each country sets the grand coalition's tax rate τ_G^c if all other countries have chosen τ_G^c in the previous period. Once a country deviates, the grand coalition breaks down and countries are playing the non-cooperative Nash equilibrium forever. The grand coalition is sustainable if

$$\frac{1}{1-\delta}R_{\mathbf{G}}^{\mathbf{C}} \ge R_{i}^{\mathbf{D}} + \frac{\delta}{1-\delta}R_{\mathbf{N}}^{NE},\tag{4}$$

where $\delta \in (0, 1)$ is the discount rate and R_i^D is the tax revenue of the deviating country *i*.

Next, we determine the best deviation tax rate τ_i^D . The deviating country maximizes its tax revenue assuming that all other *N*-1 countries stick to the grand coalition's tax rate $\tau_{\mathbf{G}}^C$. The corresponding first-order condition can be rearranged to read $\tau_i^D = \frac{N}{N-1} \left(\overline{k} + \frac{(N-1)\tau_{\mathbf{G}}^C}{2N} \right)$. We insert $\tau_{\mathbf{G}}^C$ from Eq. (3) in τ_i^D , which turns Eq. (1) and the tax revenues into

$$\tau_i^D = \frac{A}{2} + \frac{\bar{k}}{N-1}, \quad k_i^D = \frac{(N-1)A + 2\bar{k}}{4N} \quad \text{and} \quad R_i^D = \frac{\left[A(N-1) + 2\bar{k}\right]^2}{8N(N-1)}.$$
(5)

¹ The superscript *C* denotes the Nash subgroup equilibrium and the subscript **G** stands for the grand coalition.

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