Accepted Manuscript

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PII:	S0140-9883(18)30160-9
DOI:	doi:10.1016/j.eneco.2018.04.035
Reference:	ENEECO 4005
To appear in:	

Received date:	7 February 2017
Revised date:	11 April 2018
Accepted date:	20 April 2018

Please cite this article as: Ivan Diaz-Rainey, Daniel J. Tulloch , Carbon pricing and system linking: Lessons from the New Zealand emissions trading scheme. The address for the corresponding author was captured as affiliation for all authors. Please check if appropriate. Eneeco(2018), doi:10.1016/j.eneco.2018.04.035

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Carbon Pricing and System Linking: Lessons from the New Zealand Emissions Trading Scheme

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Abstract

Textbook theory of linking carbon systems suggests linking reduces marginal abatement costs. Contrasting theoretical work and policy analyses suggests that linking, or at least unfettered linking, may not always be beneficial. The New Zealand Emissions Trading Scheme (NZ ETS) is unique in that, until 2013, it allowed unlimited use of Kyoto allowances. NZ ETS, thus provides an ideal context to explore the effect of linking and linking restrictions on carbon pricing of small systems. Using data on importation and exportation of allowances, we provide the first empirical analysis of the determinants of allowance prices in the early phase of the NZ ETS. Our results indicate that imports of offsets rather than fundamentals have been the major price determinant. Moreover, the pricing of New Zealand units (NZUs) can be placed into three distinct periods, delineated by two structural breaks. In the first period, the system is largely autarkic; in the second period, as international offset prices drop below the NZU price, the system becomes a 'price taker'; in the final period, following policy interventions, the system regains some independence. The case of the NZ ETS shows that small trading systems need to impose, or have the option to impose, quantitative import restriction so as to reap the benefits (lower abatement cost), but not the drawbacks ('importation' of distortions and market integrity issues), of linking.

JEL Classification: G12; G14; Q51; Q52; Q54; Q58

KEYWORDS: Linking; Carbon Finance; Carbon Markets; Emissions permit markets; Emissions trading; New Zealand Emissions Trading Scheme.

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Funding: This research was made possible thanks to an Otago Energy Research Centre (OERC) Seed Grant (2014).

Acknowledgments: The authors would like to thank Thomas Barker and Andrea Gray (Environmental Protection Authority) for their assistance in obtaining daily New Zealand registry data. We thank Nigel Brunel (OM Financial), Lizzy Chambers (Carbon Match), Greg Fahey (Venture Partners) and Markus Ulze (Augsburg University), as well as participants at the OERC Seminar Series (Dunedin, 2015), the Department of Accountancy and Finance Seminar Series (University of Otago, 2015), NZ Finance Colloquium (Queenstown, 2016), the Energy and Commodity Finance Conference (Paris, 2016) and the NZ Treasury Guest Lecture Series (Wellington, 2016) for their valuable comments. Daniel Tulloch did the part of the work on this paper while at the University of Otago. The usual disclaimer applies.

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