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Innovation in the pharmaceutical industry: New estimates of R&D costs $\stackrel{\scriptscriptstyle \rm th}{\scriptstyle \sim}$

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1. Introduction

We provide an updated assessment of the value of the resources expended by industry to discover and develop new drugs and biologics, and the extent to which these private sector costs have changed over time. The costs required to develop these new products clearly play a role in the incentives to invest in the innovative activities that can generate medical innovation. Our prior studies

ABSTRACT

The research and development costs of 106 randomly selected new drugs were obtained from a survey of 10 pharmaceutical firms. These data were used to estimate the average pre-tax cost of new drug and biologics development. The costs of compounds abandoned during testing were linked to the costs of compounds that obtained marketing approval. The estimated average out-of-pocket cost per approved new compound is \$1395 million (2013 dollars). Capitalizing out-of-pocket costs to the point of marketing approval at a real discount rate of 10.5% yields a total pre-approval cost estimate of \$2558 million (2013 dollars). When compared to the results of the previous study in this series, total capitalized costs were shown to have increased at an annual rate of 8.5% above general price inflation. Adding an estimate of post-approval R&D costs increases the cost estimate to \$2870 million (2013 dollars).

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also have been used by other researchers, including government agencies, to analyze various policy questions (US Congressional Budget Office, 1998, 2006).

The full social costs of discovering and developing new compounds will include these private sector costs, but will also include government-funded and non-profit expenditures on basic and clinical research that can result in leads and targets which drug developers can explore. These additional costs can be substantial.¹ However, it is difficult to identify and measure non-private expenditures that can be linked to specific new therapies. Thus, we focus here on the private sector costs.

The methodological approach used in this paper follows that used for our previous studies, although we apply additional statistical tests to the data (Hansen, 1979; DiMasi et al., 1991, 1995a,b, 2003, 2004; DiMasi and Grabowski, 2007). Because the methodologies are consistent, we can confidently make comparisons of the results in this study to the estimates we found for the earlier studies, which covered earlier periods, to examine and illustrate trends







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¹ For example, for fiscal year 2013, the United States National Institutes of Health (NIH) spent nearly \$30 billion on the activities that it funds (http://officeofbudget.od. nih.gov/pdfs/FY15/Approp%20%20History%20by%20IC%20through%20FY%202013. pdf).

in development costs. These studies used compound-level data on the cost and timing of development for a random sample of new drugs first investigated in humans and annual company pharmaceutical R&D expenditures obtained through surveys of a number pharmaceutical firms.

We analyze private sector R&D activities as long-term investments. The industrial R&D process is marked by substantial financial risks, with expenditures incurred for many development projects that fail to result in a marketed product. Thus, our approach explicitly links the costs of unsuccessful projects to those that are successful in obtaining marketing approval from regulatory authorities. In addition, the pharmaceutical R&D process is very lengthy, often lasting a decade or more (DiMasi et al., 2003). This makes it essential to model accurately how development expenses are spread over time.

Given our focus on resource costs and how they have changed over time, we develop estimates of the average pre-tax cost of new drug development and compare them to estimates covering prior periods. We corroborated the basic R&D cost results in this study by examining the representativeness of our sample firms and our study data, and by incorporating a number of independently derived results and data relating to the industry and the drug development process into analyses that provide rough comparators for at least components of our cost results. The details of those analyses are provided in our online supplement.

The remainder of this paper is organized as follows. We briefly discuss the literature on pharmaceutical industry R&D costs since our 2003 study in Section 2. Section 3 briefly outlines the standard paradigm for the drug development process. In Section 4 we describe the survey sample data and the population from which they were drawn, and briefly outline the methodology used to derive full R&D cost estimates from data on various elements of the drug development process. We present base case pre- and postmarketing approval R&D cost estimates in Section 5. Sensitivity analyses are presented in Section 6. We describe the representativeness of our data, various approaches to validating our results, and responses to various critiques in Section 7. Finally, we summarize our findings in Section 8.

2. Previous studies of the cost of pharmaceutical innovation

Much of the literature on the cost of pharmaceutical innovation dating back decades has already been described by the authors in their previous two studies (DiMasi et al., 1991, 2003). The interested reader can find references and discussions about the prior research in those studies. The earliest studies often involved a case study of a single drug (typically without accounting for the cost of failed projects) or they analyzed aggregate data. We will focus here on studies and reports that have emerged since DiMasi et al. (2003) that involve the use of new data for at least some parts of the R&D process. The basic elements of these analyses are shown in Table 1.

Adams and Brantner (2006, 2010) sought to assess the validity of the results in DiMasi et al. (2003) with some alternative data. Specifically, in their 2006 article, they used a commercial pipeline database to separately estimate clinical approval and phase attrition rates, as well as phase development times.² They found a similar overall cost estimate (\$868 million versus \$802 million in year 2000 dollars).³ The authors followed that study with another study that featured clinical phase out-of-pocket cost estimates derived from regressions based on publicly available data on company R&D expenditures (Adams and Brantner, 2010). They found a somewhat higher overall cost estimate (\$1.2 billion in year 2000 dollars).⁴

In a paper authored by two of the authors of this study (DiMasi and Grabowski, 2007), we provided a first look at the costs of developing biotech products (specifically, recombinant proteins and monoclonal antibodies). The methodological approach was the same as that used for our studies of traditional drug development. We used some data from DiMasi et al. (2003) combined with new data on the costs of a set of biotech compounds from a single large biopharmaceutical company. Biotech drugs were observed to have a higher average clinical success rate than small molecule drugs, but this was largely offset by other cost components. We found that the full capitalized cost per approved new compound was similar for traditional and biotech development (\$1.3 billion for biotech and \$1.2 billion for traditional development in year 2005 dollars), after adjustments to compare similar periods for R&D expenditures.

The other studies shown in Table 1 are discussed in detail in the online supplement. One important finding emerging from the survey of cost studies in Table 1 is that clinical success rates are substantially lower for the studies focused on more recent periods. This observed trend is consistent with other analyses of success probabilities (DiMasi et al., 2010; DiMasi et al., 2013; Hay et al., 2014; Paul et al., 2010) and our analysis below. Average R&D (inflationadjusted) cost estimates are also higher for studies focused on more recent periods, suggesting a growth in real R&D costs. While suggestive, these studies are not strictly comparable to our earlier analyses of R&D costs given methodological differences and data omissions that are discussed in the online supplement (Appendix A).

3. The new drug development process

The new drug development process need not follow a fixed pattern, but a standard paradigm has evolved that fits the process well in general. We have described the process in some detail in previous studies, and the FDA's website contains a schematic explaining the usual set of steps along the way from test tube to new compound approval (http://www.fda.gov/Drugs/DevelopmentApprovalProcess/SmallBusinessAssistance/ucm053131.htm). Marketing approval applications for investigational compounds submitted to the FDA for review by manufacturers are referred to as new drug applications (NDAs) or biologic license applications (BLAs), depending on the type of product.

In basic form, the paradigm portrays new drug discovery and development as proceeding along a sequence of phases and activities (some of which often overlap). Basic and applied research initiate the process with discovery programs that result in the synthesis or isolation of compounds that are tested in assays and animal models in preclinical development. We do not have the level

 $^{^2}$ For mean out-of-pocket phase costs, they used the estimates in DiMasi et al. (2003).

³ The Adams and Brantner (2006) study used records in the pipeline database that were reported to have entered some clinical testing phase from 1989 to 2002. Thus, they did not follow the same set of drugs through time. The data for the commercial

pipeline databases are also thin prior to the mid-1990s. The DiMasi et al. (2003) study covered new drugs that had first entered clinical testing anywhere in the world from 1983 to 1994 and followed the same set of drugs through time.

⁴ However, the authors interpreted their estimate as a marginal, as opposed to an average, drug cost. The concept, though, of marginal cost has an unclear meaning here. With high fixed costs and a development process that varies by drug, it is difficult to understand what marginal pharmaceutical R&D cost means in this context. It seems that the relevant marginal concept here is marginal profitability. The marginally profitable drug could have a very high or a very low cost. What's more, marginal profitability may only have meaning at the firm, not the industry, level. The cost of a marginally profitable drug in the pipeline of a firm may be high for one firm and low for another firm.

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