Accepted Manuscript

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PII: S0047-2727(14)00106-6

DOI: doi: 10.1016/j.jpubeco.2014.04.015

Reference: PUBEC 3449

To appear in: Journal of Public Economics

Received date: 11 July 2012 Revised date: 29 April 2014 Accepted date: 30 April 2014



Please cite this article as: Bergolo, Marcelo, Cruces, Guillermo, Work and tax evasion incentive effects of social insurance programs. Evidence from an employment-based benefit extension, *Journal of Public Economics* (2014), doi: 10.1016/j.jpubeco.2014.04.015

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ACCEPTED MANUSCRIPT

Work and tax evasion incentive effects of social insurance programs.

Evidence from an employment-based benefit extension*

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This version: April 2014

Abstract

This article studies how social insurance programs shape individual's incentives to take up registered employment and to report earnings to the tax authorities. The analysis is based on a social insurance reform in Uruguay that extended healthcare coverage to the dependent children of registered private/sector workers. The identification strategy relies on a comparison between individuals with and without dependent children before and after the reform. The reform increased benefit-eligible registered employment by 1.6 percentage points (about 5 percent above the prereform level), mainly due to an increase in labor force participation rather than to movement from unregistered to registered employment. The shift was greater for parents with younger children and for cohabiting adults whose partners' jobs did not provide the couples' children with access to the benefit. Finally, the reform increased the incidence of underreporting of salaried earnings by about 4 percentage points (25 percent higher than the pre-reform level), mostly for workers employed at small firms. The increase in fiscal revenue from higher levels of registered employment was several orders of magnitude greater than the loss of revenue due to an increase in underreporting.

Keywords: labor supply, work incentives, social insurance, tax evasion.

JEL Codes: J22, H26, O17.

^{*}The authors would like to thank Daniel Olesker and his staff at the Health Ministry for their comments and for providing administrative data on health insurance coverage. We also wish to thank the editor, Wojciech Kopczuk, and two anonymous referees for their substantial comments. We are grateful to María Laura Alzúa, Arnab Basu, Jim Berry, Mariano Bosch, Raj Chetty, Gary Fields, Leonardo Gasparini, David Kaplan, Carolina Lopez-Erazo, Michael Lovenheim, Marco Manacorda, Carmen Pagés and Norbert Schady for comments on earlier drafts of this paper, as well as seminar participants at the Cornell Development Workshop (February 2012) and the IZA Workshop on Recent Advances in Labor Supply Modeling (Dublin, May 2012).

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